

Appendix E Coding Structure

HEADER INFORMATION

Organization type, number of signatures, and response type are listed on all letters, written at the top of the letter's first page. Additional fields present when necessary.

FIRST FIELD – Organization Type

Governmental

- F – Federal or International Agency
- E – Federal Elected Officials or Staff
- S – State Agency
- V – State Elected Officials or Staff
- C – County Agency
- K – County Elected Officials
- D – Town or Municipality/Municipal Associations
- H – Town or Municipality Elected Official
- T – Tribal

Organizational

- A – University/Professional Society
- B – Business/Business Association
- G – Range/Grazing Organization
- L – Timber Company or Association
- M – Mining/Oil Company or Organization
- O – Local Community/Civic Organization/Church
- P – Environmental/Preservation Organization or Association
- R – Recreational Organization
- U – Utility Group or Organization (water, electrical, gas)
- Z – Wise Use or Land Rights Organization

Unaffiliated or Unknown

- I – Unaffiliated Individual(s) or unknown

SECOND FIELD – Number of signatures

THIRD FIELD – Response Type

1. Letter
2. Fax
3. E-Mail
4. Petitions are usually identified as such in the opening text. They have a common body of text with multiple signatories. They may or may not include addresses.
5. Public Meeting Comment Form
6. Public Meeting Transcripts
7. Resolutions are similar to petitions but normally include addresses. Often resolutions have wording similar to: “We the undersigned resolve to” included in the text of the letter. They are often prepared by local government commissions.
8. Action Alert

ADDITIONAL FIELDS

Immediate Attention Required

Any given response could contain a combination of the following fields. Identify all that apply to the response under analysis.

1. Notice of appeal/litigation/threat.
2. Freedom Of Information Act (FOIA) request.
3. Unassigned
4. Requires detail review/well written, (May include enclosure with letter, scientific/technical documents or noteworthy enclosures such as maps, GIS, etc.)
5. All Government or elected officials and representatives. All letters from Tribal Nations, federal, state, and local government agencies.
6. Requests for extension of comment period.
 - 6A) Extend comment period 15 days
 - 6B) Extend comment period 30 days
 - 6C) Extend comment period 60 days
 - 6D) Extend comment period 90 days
 - 6E) Extend comment period 120 days
 - 6F) Extend comment period - other
7. Requests for Information.
 - 7A) Summary DEIS
 - 7B) Hardcopy DEIS
 - 7C) CD – DEIS
 - 7D) Summary FEIS
 - 7E) Hardcopy FEIS
 - 7F) CD – FEIS
 - 7G) Add to mailing list
 - 7H) Remove from mailing list
 - 7I) Copy of Fed. Reg. Notice
 - 7J) Multiple or Other

Common Interest Classification

- O. No preference stated.
Category O responses are requests for information or are requests to extend the comment period that contain no indication of position or preference.
- I. Respondent favors a more restrictive combination of alternatives/policy options. This category includes all responses that claim the chosen alternatives do not offer strong enough protection to roadless areas. These responses may include suggestions for protective policies not discussed as alternatives in the Draft EIS.
- II. Respondent favors a less restrictive combination of alternatives/policy options. This category includes most responses that convey a degree of support for the direction of the policy, but do not want it to limit specific uses.
- III. Respondent favors the no action combination of alternatives. (1-A-1)
- IV. Respondent favors the preferred combination of alternatives. (2-B-3)

ALTERNATIVE FIELDS

These codes are used to identify comments specific to each national forest and grassland.

0102 Beaverhead/Deerlodge
0103 Bitterroot
0104 Idaho Panhandle
0105 Clearwater
0108 Custer
0110 Flathead
0111 Gallatin
0112 Helena
0114 Kootenai
0115 Lewis and Clark
0116 Lolo
0117 Nez Perce

0202 Bighorn
0203 Black Hills
0204 Grand Mesa, Uncompahgre, and Gunnison
0205 Thunder Basin National Grasslands
0206 Medicine Bow-Routt
0207 Nebraska
0209 San Juan-Rio Grande
0210 Arapaho and Roosevelt
0212 Pike and San Isabel
0214 Shoshone
0215 White River

0301 Apache-Sitgreaves
0302 Carson
0303 Cibola
0304 Coconino
0305 Coronado
0306 Gila
0307 Kaibab
0308 Lincoln
0309 Prescott
0310 Santa Fe
0312 Tonto

0401 Ashley
0402 Boise
0403 Bridger-Teton
0405 Caribou
0407 Dixie
0408 Fishlake
0409 Humboldt / Toiyabe
0410 Manti-La Sal
0412 Payette

0413 Salmon- Challis
0414 Sawtooth
0415 Targhee
0418 Uinta
0419 Wasatch-Cache

0501 Angeles
0502 Cleveland
0503 Eldorado
0504 Inyo
0505 Klamath
0506 Lassen
0507 Los Padres
0508 Mendocino
0509 Modoc
0510 Six Rivers
0511 Plumas
0512 San Bernadino
0513 Sequoia
0514 Shasta-Trinity
0515 Sierra
0516 Stanislaus
0517 Tahoe

0601 Deschutes
0602 Fremont
0603 Gifford Pinchot
0604 Malheur
0605 Mt. Baker-Snoqualmie
0606 Mt. Hood
0607 Ochoco
0608 Okanogan
0609 Olympic
0610 Rogue River
0611 Siskiyou
0612 Siuslaw
0614 Umatilla
0615 Umpqua
0616 Wallowa-Whitman
0617 Wenatchee
0618 Willamette
0620 Winema
0621 Colville
0801 National Forests in Alabama
0802 Daniel Boone
0803 Chattahoochee and Oconee
0804 Cherokee
0805 National Forests in Florida
0806 Kisatchie
0807 National Forests in Mississippi
0808 George Washington and Jefferson National Forest

0809 Ouachita
0810 Ozark-St. Francis
0811 National Forests in North Carolina
0812 Francis Marion and Sumter National Forests
0813 National Forests in Texas
0816 Caribbean

801A William B. Bankhead
801B Conecuh
801C Talladega
801D Tuskegee
805A Apalachicola
805B Ocala
805C Osceola
807A Bienville
807B Delta
807C Desoto
807D Holly Springs
807E Homochitto
807F Tombigbee

811A Croatan
811B Nantahala
811C Pisgah
811D Uwharrie
813A Caddo-Lyndon B. Johnson National Grasslands
813B Angelina
813C Davey Crockett
813D Sabine
813E Sam Houston

0902 Chequamegon
0903 Chippewa
0904 Huron-Manistee
0905 Mark Twain
0906 Nicolet
0907 Ottawa
0908 Shawnee
0909 Superior
0910 Hiawatha
0912 Hoosier
0914 Wayne
0919 Allegheny
0920 Green Mountain and Finger Lakes
0921 Monongahela
0922 White Mountain

1001 Tongass (only)
1002 Tongass-Stikine Area
1003 Tongass-Chatham Area
1004 Chugach

1005 Tongass-Ketchikan Area
1006 Tongass and Chugach

9999 Multiple Forests or no Forest (default)

Region Code:

1. Region 1
2. Region 2
3. Region 3
4. Region 4
5. Region 5
6. Region 6
7. No Region or Multiple
8. Region 8
9. Region 9
0. Region 10

Purpose And Need For Action

PURPN

- 10000 Purpose and Need 1-10
 - 10100 General comments on why there should be a rule
 - 10110 There should be a rule, but with more prohibitions
 - 10200 General comments on why there should not be a rule
 - 10210 Concern the policy may/will restrict access
 - 10211 Forest Management Access
 - 10212 Recreational Access
 - 10213 Access for elderly, very young, and/or handicapped
 - 10220 Existing processes, policies are adequate
- 10300 Background & History of Roadless Areas 1-4

Guiding Policy of National Forests and Grasslands

GUIDP

- 20000 Purpose of public lands general
 - 21000 General comments about Multiple Use as the Guiding Policy
 - 21200 Roadless areas evaluated under Multiple Use context
 - 21300 Multiple Use and Commodity Values
 - 21400 Multiple Use and Recreational Values
 - 21500 Multiple Use and Environmental Values
 - 21600 Conflicts among various uses
 - 22000 General comments Ecosystem Management as the Guiding Policy
 - 22100 Ecosystem management and human society
 - 22200 Ecosystem management and commodity values
 - 22300 Ecosystem management and recreational uses
 - 23000 General comments about other Guiding Policies
 - 24000 Chief's Natural Resource Agenda

Technical and Editorial

TECED

- 30000 Overall Construction & Language in Government Documents
 - 31000 Language in Draft EIS General
 - 31100 Language clarity
 - 31200 Technical/editorial errors
 - 31300 Consistency of meanings
 - 32000 Definitions
 - 32100 Definition of Road
 - 32200 Definition of Trail
 - 33000 Technical and Editorial Concerns by Chapter/Section
 - 33100 Chapter 1 – Purpose and Need

- 33200 Chapter 2 – Alternatives, Including Proposed Action
- 33300 Chapter 3 – Affected Environment and Environmental Consequences
- 33400 Chapter 4 – Consultation and Coordination
- 33500 Clarity/Accuracy of Appendices
 - 33510 Appendix A
 - 33520 Appendix B
 - 33530 Appendix C
 - 33540 Appendix D
 - 33550 Appendix E
 - 33560 Prescriptions Referenced in Alternative T4 (E-1)
- 33600 Volume II –maps
- 33700 Executive Summary
- 34000 Construction and Accuracy of Related Documents
- 34100 Web site
- 34200 Federal Register Notice
- 34300 Notice of Intent
- 34400 Other

Consultation, Coordination and Public Involvement

CONCO

- 40000 Coordination and Cooperation with other government entities
 - 40100 Federal Agencies
 - 40110 Bureau of Land Management
 - 40120 National Park Service
 - 40130 Fish and Wildlife Management
 - 40200 State, Local, other agencies
 - 40300 Tribes

- 41000 Decision making process and authority
 - 41100 Role of the President/Executive Branch
 - 41200 Role of the Forest Service
 - 41210 Chief
 - 41220 ID team
 - 41230 CAET
 - 41240 Local Forest Services offices and personnel
 - 41300 Role of Congress
 - 41400 Role of other Government Agencies
 - 41500 Role/Influence Of Citizens
 - 41510 Role/Influence Of Local Citizens
 - 41600 Role/Influence Of Local Community
 - 41700 Role/Influence Of Interest Groups
 - 41710 Environmentalists/Environmental Groups
 - 41720 Industry/Business Groups
 - 41730 Multiple Use/Wise Use Groups

- 42000 Issues of Trust and Integrity, Biases
 - 42100 Biases in language/wording
- 43000 Hidden/underlying agendas, unstated objectives, conspiracies

- 44000 Public Involvement general 4-1
 - 44010 Education about process
 - 44020 Volunteerism
- 44100 Adequacy of Public Meetings
 - 44110 Locations
 - 44120 Dates and times
 - 44130 Notification
 - 44140 Informational meetings
 - 44150 Public hearings
 - 44160 Other
- 44200 Adequacy/Accessibility of Resources
 - (for accuracy comments, see TECED 33000 & 34000)
 - 44210 Web-based resources
 - 44220 Mail, E-mail, fax
 - 44230 Federal Register
 - 44240 General request for information, copies, maps
 - 44250 Maps, GIS, Meta-data
- 44300 Local Involvement in Forest Management Planning 3-208
- 44400 Public Involvement, Cooperation and Collaboration on DEIS
 - 44410 Scoping and Analysis of Scoping
 - 44420 One-year for analysis, construction, and publication of DEIS
 - 44430 Adequacy of comment period for Draft EIS (Extension requests)
 - 44440 Adequacy of notification
 - 44450 Preparers and Contributors 4-4
 - 44460 Accessibility of copies of Draft EIS
 - 44461 Request copy of DEIS
 - 44462 Request copies of FEIS
 - 44470 Distribution of the Draft Environmental Impact Statement 4-9

Legal Issues and Concerns

LEGAL

- 50000 General legal issues of Roadless Area Conservation Draft EIS
 - 51000 Effects of specific laws/acts on multiple resources
 - 52000 Constitution (U.S.)
 - 52100 5TH Amendment – Private Property Rights
 - 52200 10TH Amendment – States’ Rights/Federalism
 - 53000 Federal Land Management – Land Use Acts/Laws
 - 53100 MUSYA (Multiple Use and Sustained Yield Act)
 - 53200 Organic Act
 - 53300 FLPMA (Federal Land Planning and Management Act)

- 53400 1964 Wilderness Act
- 53500 Revised Statute 2477
- 53600 1872 Mining law
- 53700 Federal Roads and Trails Act
- 53800 NFMA (National Forest Management Act)
- 53900 Alaska Land Management Acts (ANILCA, TLMP, TTRA, etc.)
- 54000 Federal Environmental Acts/Laws
 - 54100 NEPA (National Environmental Policy Act)
 - 54200 CAA (Clean Air Act)
 - 54300 CWA (Clean Water Act)
 - 54400 ESA (Endangered Species Act)
 - 54500 Environmental Justice Executive Order (3-201)
- 55000 Other Federal Acts/Laws
 - 55100 ADA (Americans with Disabilities Act) (use only if ADA cited)
 - 55200 APA (Administrative Procedures Act)
 - 55300 Paperwork Reduction Act
 - 55400 Regulatory Flexibility Act
 - 55500 Unfunded Mandates Reform Act
- 56000 Treaties/Tribal laws
- 57000 State Constitutions and Laws (incl. Water rights)
- 57100 State Wilderness Acts

The Alternatives – Including the Proposed Action

ALTER

- 60000 Range of Alternatives
 - 61000 Combinations of Alternatives
 - 61100 No Action Combination - 1, A, T1
 - 61200 Preferred Combination - 2, B, T3
 - 61300 Other Combinations
 - 61310 Alternative 4, D Modified
 - 62000 Combined Effects of Alternatives 3-239
 - 63000 Issues that should have been addressed in Draft EIS and/or should be addressed in Final EIS
 - 64000 Comparison of alternatives 2-21
 - 64100 Prohibitory Alternatives (2-3)
 - 64110 Alternative 1
 - 64120 Alternative 2 – Preferred
 - 64130 Alternative 3
 - 64140 Alternative 4
 - 64150 Other Prohibitions in Inventoried Roadless
 - 64200 Procedural Alternatives (2-6)
 - 64210 Alternative A
 - 64220 Alternative B - Preferred
 - 64230 Alternative C

- 64240 Alternative D
- 64250 Other Procedural Processes
 - 64251 Processes Other Than Rulemaking (2-16)
 - 64252 Other Time Frames for Applying Prohibitions (2-19)
- 64300 Exemption Alternatives (2-10)
 - 64310 Tongass Alternative T1
 - 64320 Tongass Alternative T2
 - 64330 Tongass Alternative T3 – Preferred
 - 64340 Alternative T4
 - 64350 Other Exemptions (2-20)
 - 64351 Do/Do not exempt specific regions, forests,
geographic areas
 - 64352 Do/do not exempt current or proposed timber sales
 - 64353 Do/do not exempt special use/permit areas
 - 64354 Do/do not exempt land exchanges or other agreements
 - 64355 Do/do not exempt scientific/research areas or facilities
- 64400 Other Alternatives Considered
 - 64410 Alternative Land Use Designations (2-16)
 - 64411 Request for more wilderness designations
 - 64412 Request for less or no more wilderness designation
 - 64420 Alternative Geographical Definitions (2-19)
 - 64421 Adequacy of prior inventories,
need for new inventory
 - 64422 Include all areas with ecological values
 - 64423 Include areas of smaller size (under 5,000 acres)
 - 64424 Do/do not include areas that have existing roads

General Effects Analysis

EFFAN (Effects other than environmental, social, economic)

- 70000 Adequacy/Accuracy of Effects Analysis
 - 71000 Overview of Inventoried Roadless Areas 3-1
 - 71100 Effects on Other Areas
 - 71110 Effects on other FS lands
 - 71120 Effects on other Public Lands
 - 71130 Effects on Private Lands
 - 71200 General Setting, Trends, and Assumptions 3-6
 - 71210 Demographics 3-6
 - 71220 Resource Use and Demand 3-9
 - 71230 Agency Management Policies and
Administrative Factors 3-11
 - 71300 The Forest Service Road System 3-13
 - 72000 Other Effects Analysis
 - 72100 Cumulative Effects of the Proposed Roadless Rule with
Other Forest Service Proposed Rules 3-240

- 72200 Interaction with other Ongoing and Related Planning Efforts 1-14
 - 72210 National Forest System Land and Resource Management Planning Proposed Rule
 - 72220 National Forest System Road Management Proposed Rule
 - 72230 Regional, Forest, or area plans
- 72300 Short-Term Uses and Long-Term Productivity 3-242
- 72400 Unavoidable Adverse Effects 3-243
- 72500 Mitigation Options 3-243
- 72600 Irreversible and Irretrievable Commitments of Resources 3-245

Environmental Effects

ENVIR

- 80000 Environmental Conditions, Impacts General
 - 81000 Environmental Conditions and Trends 3-12
 - 82000 Adequacy of environmental analysis
 - 83000 Ecological Factors, Overall Ecosystem Health 3-20
 - 83100 Water and Watershed
 - 83110 Watershed Health 3-22
 - 83120 Fire Effects on Watersheds 3-41
 - 83130 Water Quantity and Timing 3-23
 - 83140 Water Quality and Drinking Water Sources 3-26
 - 83200 Soils
 - 83210 Soil Loss and Sedimentation 3-32, 3-36
 - 83220 Channel Morphology 3-40
 - 83230 Karst, limestone, cave formations
 - 83300 Air Quality 3-4
 - 83310 Fire, Smoke Effects on Air Quality
 - 83320 Dust and Particulates
 - 83400 Biological Diversity 3-47
 - 83410 Ecosystems/Ecoregions 3-49
 - 83420 Size & Configuration (Island Biogeography) 3-59
 - 83421 Fragmentation 3-56
 - 83422 Elevation Distribution 3-66
 - 83500 Wildlife Habitat and Species 3-69
 - 83510 Aquatic and Fisheries Species and Habitat 3-78
 - 83520 Threatened, Endangered, Proposed and Sensitive Species & Habitat 3-92
 - 83530 Other Species of Special Concern & Habitat
 - 83600 Terrestrial and Aquatic Vegetation 3-87
 - 83610 Old growth/late successional
 - 83620 Noxious and invasive weeds
 - 83630 Threatened, Endangered, Proposed and Sensitive
 - 83640 Lichens, Fungi
 - 83650 Other Species of Special Concern
 - 84000 Forest Health general 3-97

- (Maintaining forest health does/does not require active management)
- 84100 Fuel Management, thinning, prescribed burning 3-98
- 84200 Fire Suppression 3-149
- 84300 Insects and Disease 3-107
- 84400 Reference Landscapes 3-110
- 84500 Best Management Practices
- 84600 Restore Degraded areas
 - 84610 Decommission/close roads in roadless areas
- 85000 Effects on Other Nations/Global Environment
 - 85100 Global Warming/Greenhouse effects
 - 85200 Deforestation/desertification

Social and Economic Conditions and Impacts

SOCEC

- 90000 Human Uses and Social & Economic Impacts 3-112, 3-160
 - 90010 Adequacy of Analysis
 - 90100 Land Use Patterns/Urban Sprawl
 - 90200 Human Values for Wildlands 3-161
 - 90210 Scenic Quality 3-132, 3-166
 - 90220 Escape from Urban Environment
 - 90230 Heritage Resources 3-134
 - 90240 Wilderness 3-137
 - 90300 Valid Existing Rights and Ownership 3-139
 - 90310 Private property and other inholdings
 - 90311 Land Exchanges
 - 90320 Valid existing rights
 - 90330 Special uses
 - 90331 Ski Area Permits
 - 90332 Utility Corridors
 - 90333 Water Holding and Delivery Systems
 - 90334 Livestock Grazing Permits
 - 90400 Subsistence Hunting and Fishing 3-173
- 91000 Recreation – General 3-117
 - 91100 User Education vs. Regulation
 - 91200 Designated Use Areas (R.O.S.)
 - 91300 Recreation Special Uses (outfitter/guides) 3-127
 - 91400 Recreational Hunting & Fishing
 - 91500 User Conflicts/Crowding
 - 91600 Prohibit/Restrict recreational activities
 - 91610 Motorized
 - 91611 Street Legal (High-clearance, 4X4)
 - 91612 Motorized Off-road (OHV, ATV, ORV)
 - 91613 Winter motorized
 - 91620 Mechanized
 - 91630 Equestrian

- 91640 Foot
- 91650 Other Specific
- 91700 Allow/encourage recreational activities
 - 91710 Motorized
 - 91711 Street Legal (High-clearance, 4X4)
 - 91712 Motorized Off-road (OHV, ATV, ORV)
 - 91713 Winter motorized
 - 91720 Mechanized
 - 91730 Equestrian
 - 91740 Foot
 - 91750 Other specific
- 92000 Quality of Life
 - 92100 Spiritual/Religious values
 - 92200 Family Stability & Togetherness
 - 92300 Future Generations
- 93000 Economic Conditions and Effects
 - 93100 Adequacy of Economic Analysis
 - 93200 Community/Social Sustainability
 - 93300 Timber Harvest general (BMP) 3-112, 3-182
 - 93310 Timber Harvest for Forest Health
 - 93320 Salvage Timber Sales 3-112
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 - 93340 Future of Logging
 - 93341 Substitutes for timber products
 - 93350 Secondary wood products (manufactured products)
 - 93400 Non-Timber Forest Products 3-179
 - 93500 Minerals and Geology 3-142
 - 93510 Locatable Minerals, Leasable Minerals, Salable Minerals
 - 93520 Abandoned and Inactive Mines
 - 93530 Rock and Fossil Collecting
 - 93540 Oil, Gas, Coal 3-192
 - 93550 Geothermal Resources
 - 93600 Agency Costs/funding 3-200
 - 93610 Road Construction, Reconstruction, Maintenance 3-197
 - 93611 Road maintenance backlog
 - 93620 Funding for Implementing the Proposed Rule
 - 93621 Effects on other Forest Funding Priorities
 - 94622 Funding for Monitoring and Enforcement
 - 93630 Revise Forest Service funding
 - 93640 Revenues
 - 93641 Tax-based funding
 - 93642 Fee-based funding
 - 93643 Volunteerism
 - 93644 Timber Revenues/Timber Subsidies
 - 93645 Other Sources of Revenues

- 93700 Forest-Dependent Communities 3-209
 - 93710 Employment and employment quality
 - 93720 Economic Stability
 - 93730 Effects on Local Businesses
 - 93740 PILT and 25% payment
- 93800 Economic Effects on Other Nations/Global Economy